

### **AFRICAN NATURAL RESOURCES CENTRE (ANRC)**

# Effective Local Content Policies for optimizing development outcomes in the African extractive sector

02 May 2018, Local Content Seminar, Houston, Texas by Charles NYIRAHUKU, Chief Gas Officer, AFDB







"By providing greater support to SMES and supporting industrialisation in Africa to move countries up the global value chains ladders, we will be able to create much needed jobs that will keep young Africans on the continent". Akinwumi Adesina, President of the

African Development Bank Group





### **STRATEGIC DIRECTION**





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### Integrated Resources Development

Resources planning (Resource corridors)

**Resources conservation** (Illicit trade, desertification)

### Good Governance of Natural Resources

Transparency & public participation Negotiations

### Local content

Green economy

Economic and social value enhancement



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### FROM NATURAL RESOURCES TO DEVELOPMENT







# TAXONOMY OF LOCAL CONTENT

Companies may therefore be considered as local if (a) they are locally based and locally owned; (b) locally based but foreign owned; or (c) locally owned but foreign based. The following criteria are frequently used in various definitions of LCR.

- Ownership, notably requiring foreign firms to enter into joint ventures with local firms or to open equity to local partners to obtain licenses.
- Local procurement and preferences given to sourcing from local companies, as an opportunity to localize supply chains where varying technologies and inputs are needed and used.
- **Local employment** at different stages of the value chain and of different levels of competencies.
- Technology or perform research and development (R&D) in the country so that companies can perform competitively by using latest state-of-the-art technology, or for local companies to benefit from technology transfer.



# TAXONOMY OF LOCAL CONTENT

### Local Content Requirements are :

- Articulated in policy frameworks or codified in related regulatory instruments.
- Found in legislations, contracts, license agreements, conditions for tender qualifications, etc.
- ✓ Two types of approaches:

#### Impose quantitative requirements on companies in terms of volumes or value for example:

- Number of staff to be employed
- Number of contracts to be awarded to local suppliers
- Percentage of spending on local procurement, etc.

Tend to be binding on companies, pending penalties

# Based on qualitative requirements for example:

- Transfer of technology
- Training of staff

#### May contain loosely defined targets Non-binding



# ANRC'S DEFINITION OF L/C

### **Contextual Definition**

A framework aimed at optimizing the economic value derived from the development of natural resources through domestic linkages while giving regard to:

- Country's vision for the sector,
- Country's development goal,
- Trade competitiveness,
- Economics of the natural resource projects,
- Project commercial viability,
- Managing Expectations.

### **Practical Definition**

A combination of considerations of the scope

locality and nature of content being pursued.



### **OVERVIEW ANRC L/C WORK**





content of the policy and for law.

# Step-by step guide for local content policy formulation and implementation

	Delille		ternal Resource Pr arket Project Sp	uate oject Implementing oonsor and Monitoring egies
t	<b>↑</b>	<u>+</u>	<u>t</u> t	<u>+</u>
1	Country Context	Macro-Economic Environment	Micro-Economic Factors	Implementati on
Ì		— Engage Stakeh	olders —	
	Outcomes: • Consensus over short and long- term local content policy objectives.	Outcomes: • Capacity gap analysis and the ability to develop a long-term capacity building plan in line with	Outcomes: • Qualitative data on project demand and capacity to sustain expected economic	Outcome: Role clarity, capacity to enforce and monitor
	<ul> <li>Clear policy parameters focus areas and the nature of the value to be extracted and potential economic outcomes.</li> <li>Clear policy direction to inform the</li> </ul>	<ul> <li>Ability of the State to align policy with external market conditions through an appreciation of their potential impact on policy</li> </ul>	<ul> <li>A basis for engaging and negotiating effectively with project</li> </ul>	

potential impact on policy

effectiveness.

sponsors.



# **OVERVIEW ANRC L/C WORK**

### A. Development of a framework for L/C policy for the mining sector in Zambia Scope:

- Review of Zambia's long term development goals to evaluate their impact on local content development
- A review of previous local content initiatives covering many of the studies that have been previously undertaken, their scope and recommendations
- Proposal of a framework to address weaknesses that hinder local content development.

### . Design of Local Content Strategy for ENH (National Gas utility, Mozambique)

Scope:

- Domestic and International Market Survey
- Mapping of goods and services demand/supply for Natural Gas Value Chain (including LNG value chain)
- The petroleum policy mandates that 25% of the gas production be allocated to local markets.
- The study is expected to inform ENH Local Participation Strategy and the National local content law



# **OVERVIEW ANRC L/C WORK**

#### C. Local Content Situational Analysis in Tanzania in the Mining and Gas Sectors (2016) Scope:

- Gather information available both publicly and privately about legislation, policies, and key stakeholders and their role:
- Examine previous public and private work on skills gaps and supply chains.
- Make key recommendations based on the gaps identified

#### Findings:

- The reports identifies 6 key issues:
  - gaps in the legal framework for regulation,
  - Issues with a supplier database,
  - SME and enterprise development centres
  - addressing the lack of capital for Tanzanian entrepreneurs,
  - support and prioritization for larger industries, and
  - soft vs hard local content regulations.

### Institutional Support Project – Domestic Resource Mobilisation

- Road map for the development and implementation of a local content policy (2017)
- Study of the supply chains in the mining and gas sector
- Monitoring system to track progress by local SMES in the extractives sector



### DISCUSSION

